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2001 MAY -2 P 4: 29

OFFICE WEST VIRGINIA SECRETARY OF STATE

### **WEST VIRGINIA LEGISLATURE**

**FIRST REGULAR SESSION, 2001** 

# ENROLLED

House Bill No. 3156

(By Mr. Speaker, Mr. Kiss, and Delegate Trump)
[By Request of the Executive]

Passed April 14, 2001

In Effect from Passage

FILED

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OFFICE WEST VIRGINIA SECRETARY OF STATE

### ENROLLED

### H. B. 3156

(BY MR. SPEAKER, MR. KISS, AND DELEGATE TRUMP)
[By Request of the Executive]

[Passed April 14, 2001; in effect from passage.]

AN ACT to amend and reenact section twenty-one, article six, chapter twelve of the code of West Virginia, one thousand nine hundred thirty-one, as amended; to amend article fifteen, chapter thirtyone of said code by adding thereto a new section, designated sixb; and to amend and reenact section fourteen, article three, chapter thirty-three of said code, all relating to the construction and permanent financing of new regional jail, juvenile detention and correctional facilities; providing for the permanent financing of new regional jail and juvenile detention facilities; authorizing the return of certain investment capital to the investment management board; authorizing the issuance of bonds by the West Virginia economic development authority to prepay certain investment capital and to finance the construction of new regional jail and juvenile detention facilities; and providing for the dedication and transfer of certain amounts from the insurance tax fund to the regional jail and correctional facility debt service fund.

Enr. H. B. 3156]

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# Be it enacted by the Legislature of West Virginia:

That section twenty-one, article six, chapter twelve of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted; that article fifteen, chapter thirty-one of said code be amended by adding thereto a new section, designated section six-b; and that section fourteen, article three, chapter thirty-three of said code be amended and reenacted, all to read as follows:

### CHAPTER 12. PUBLIC MONEYS AND SECURITIES.

#### ARTICLE 6. WEST VIRGINIA INVESTMENT MANAGEMENT BOARD.

# §12-6-21. Investment with regional jail and correctional facility authority.

- 1 (a) The Legislature finds and declares:
- 2 (1) That the supreme court of appeals has determined and
- 3 ordered that the constitution of this state imposes a duty on
- 4 behalf of the state to make significant improvements in the jail
- 5 and correctional facility system, including the duty to make
- 6 capital improvements to facilities and to pay for the cost of
- 7 those improvements;
- 8 (2) That construction of capital improvements requires that
- 9 the cost of the facilities be financed over time; that capital
- 10 improvements cannot be funded out of the current year appro-
- 11 priations of the Legislature; and that section fifty-one, article
- 12 six of the constitution prohibits the Legislature amending the
- 13 budget bill so as to create a deficit;
- 14 (3) That while the supreme court of appeals is empowered
- 15 to interpret the laws, including the constitution of the state,
- 16 section one, article ten of the constitution grants to the Legisla-
- 17 ture the power of taxation; section fifty-one, article six of the

constitution grants to the Legislature the power of appropriation; and section one, article five of the constitution prohibits any branch of government from exercising powers properly belonging to another;

- (4) That the enacting of new taxes, or the diversion of revenues from other essential departments and functions of government, in order to support capital improvements in jails and correctional facilities, is not in the interests of the people of the state represented in the Legislature, and is specifically rejected by the Legislature in its exercise of its legitimate constitutional powers;
- (5) That the decision of the supreme court of appeals, imposing a duty on the state to construct and pay for capital improvements to jails and correctional facilities arising out of the Bill of Rights of the United States constitution declared ratified in the year one thousand seven hundred ninety-one, and the state constitution of the year one thousand eight hundred sixty-three, constitutes a prior liability of the state within the meaning of section four, article ten of the constitution and an exception to the constitutional limitation on contracting state debt;
- (6) That the construction of capital improvements of jail and correctional facilities may be funded through funds available for investment through the West Virginia investment management board, invested in such a manner as to be assured as high a rate of return as would be earned if these funds were otherwise invested, and repaid by the state as provided in this article.
- (b) The investment management board shall upon request of the regional jail and correctional facility authority transfer moneys as an investment, from funds available for investment from the public employees retirement system, to the regional

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iail and correctional facility authority. The amount transferred 50 51 may not exceed one hundred fifty million dollars in the aggre-52 gate and shall be used for the purposes of financing construc-53 tion of regional jails, correctional facilities, juvenile detention 54 facilities, iuvenile correctional facilities, or extensions, renovations, improvements or additions thereto, or for the replacement 55 or renovation of existing facilities. If the board has loaned 56 57 money to the state building commission under subsection (b), 58 section nineteen of this article, the total amount loaned shall be 59 repaid to the board from funds made available under the 60 investment made pursuant to this section. Prior to the expendi-61 ture of any of the funds, the regional jail and correctional 62 facility authority shall certify to the joint committee on govern-63 ment and finance a list of projects that are to be funded from the 64 invested funds. This certified list may not thereafter be altered 65 or amended other than by legislative enactment. Funds shall be 66 invested with the regional jail and correctional facility authority 67 as requested by the regional jail and correctional facility 68 authority. The money invested shall earn a return at a rate equal 69 to the annualized rate of return earned by the core fixed-income 70 portfolio of the public employees retirement system over the 71 previous five years, plus one tenth of one percent: Provided, 72 That in all events this rate of return may not be less than five percent per annum. The monthly rate of return shall be calcu-73 74 lated every quarter. The manner and timing of the investment 75 shall be determined by the board. The total of the amounts 76 invested may not exceed a total of one hundred fifty million 77 dollars during fiscal year one thousand nine hundred ninety-78 eight, and fiscal year one thousand nine hundred ninety-nine, 79 cumulatively. The authority to make the investment authorized 80 by this section expires on the thirtieth day of June, one thousand 81 nine hundred ninety-nine.

(c) There is created in the state treasury a regional jail and correctional facility investment fund dedicated to the payment of investment earnings and the return of capital invested under this section. The treasurer shall administer the fund. The fund is an interest-bearing account with interest earned credited to and deposited back into the fund. The fund consists of amounts required to be deposited by section fourteen, article three, chapter thirty-three of this code.

- (d) The treasurer shall, monthly, transfer amounts from the regional jail and correctional facility investment fund to the board that are sufficient to allow investment earnings to be paid and the capital invested returned in substantially equal amounts by the thirty-first day of August, two thousand twenty-three: *Provided*, That the amount of investment earnings paid and the capital invested returned during the fiscal year beginning the first day of July, one thousand nine hundred ninety-eight, may not exceed ten million dollars. Payment representing investment earnings and the return of capital invested shall begin six months from the date the initial funds are invested, or by the tenth day of January, one thousand nine hundred ninety-nine, whichever is later.
- (e) The board shall calculate the amount of the projected annual investment earnings to be paid and the capital invested to be returned and certify the amount to the treasurer on the first day of December of each year, until all investment earnings are paid and the total capital invested is returned.
- (f) As a condition precedent to the transfer and investment of moneys by the investment management board pursuant to subsection (b) of this section, either the investment manage-ment board or the regional jail and correctional authority shall have first caused a judicial determination to be made by an appropriate action initiated in the West Virginia supreme court of appeals regarding the transfer of moneys by the investment management board to the regional jail and correctional facility authority as an investment from funds available for investment from the public employees retirement system, and to otherwise determine the constitutionality of the provisions of Enrolled

- House Bill 4702, as enacted by the Legislature in the year one
- 120 thousand nine hundred ninety-eight. This judicial determination
- shall be brought as soon as practicable, but not later than thirty
- 122 days following the effective date of the amendments to this
- section made by the Legislature in the year one thousand nine
- 124 hundred ninety-eight.
- 125 (g) The Legislature recognizes the fiduciary liability and 126 responsibility imposed on the board by this article and by 127 article six, chapter forty-four of this code. The board, its 128 trustees and employees, have no liability, either personally or 129 corporately with respect to the investment provided for in this 130 section and the loans made under section nineteen of this 131 article, if the investment and loans are made in accordance with the respective provisions of this section and section nineteen of 132 133 this article.
- (h) The regional jail and correctional facility authority shall
  expend the funds invested under the provisions of this section
  to proceed with the projects identified pursuant to subsection
  (b) of this section.
- (i) The regional jail and correctional facility authority may return the total remaining capital invested upon thirty days written notice to the board and at the time of such return shall pay the investment earnings accrued to the return date.

### **CHAPTER 31. CORPORATIONS.**

## ARTICLE 15. WEST VIRGINIA ECONOMIC DEVELOPMENT AUTHORITY.

§31-15-6b. Special power of authority to issue bonds or notes to repay and refinance capital investment of investment management board in regional jail and correctional facility authority; authorizing issuance of bonds or notes to finance local and re-

### gional jail facilities, including juvenile detention centers; creation of regional jail and correctional facility debt service fund.

(a) The Legislature finds and declares that the supreme 1 2 court of appeals has determined and ordered that the constitu-3 tion of this state imposes a duty on behalf of the state to make 4 significant improvements in the jail and correctional facility 5 system, including the duty to make capital improvements to 6 facilities and to pay for the cost of those improvements; that 7 construction of capital improvements requires that the cost of 8 the facilities be financed over time; that capital improvements 9 cannot be funded out of current year appropriations of the Legislature; and that section fifty-one, article six of the consti-10 11 tution prohibits the Legislature amending the budget bill so as 12 to create a deficit; that the enacting of new taxes, or the 13 diversion of revenues from other essential departments and 14 functions of government, in order to support capital improve-15 ments in jails and correctional facilities, including juvenile 16 detention centers, is not in the interests of the people of the state 17 represented in the Legislature, and is specifically rejected by 18 the Legislature in its exercise of its legitimate constitutional 19 powers; that there have been previously funded certain jail and 20 correctional facilities through funds available for investment 21 through the West Virginia investment management board, the 22 proceeds of which have and are being used by the regional jail 23 and correctional facility authority to finance the cost of capital 24 improvements to jail and correctional facilities, the repayment of such investment being made from transfers to the regional 25 26 jail and correctional facility investment fund established under 27 section twenty-one, article six, chapter twelve of this code, from 28 funds on deposit in the insurance tax fund established under 29 subsection (b), section fourteen, article three, chapter thirty-30 three of this code, such transfers undertaken in the manner set 31 forth in subsection (c), section fourteen, article three, chapter 32 thirty-three of this code; that the supreme court of appeals has

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previously made a judicial determination that the insurance tax 33 34 fund is a special revenue fund from which repayment of the 35 investment may be made without violating any constitutional limitation on contracting state debt; that the rate of return being 36 37 paid under subsection (b), section twenty-one, article six, 38 chapter twelve for the investment is subject to annual adjustment and theretofore subject to the volatility of the financial 39 markets and it is anticipated that the rate of return paid on such 40 investment will be in excess of the interest rate that would be 41 42 payable with respect to bonds issued under this article to repay 43 and refinance such investment; that a lower interest rate payable 44 with respect to bonds issued under this article issued to repay 45 and refinance such investment would provide sufficient money 46 for repayment of the investment in full as well as additional 47 money for capital expenditures for jail and correctional 48 facilities, including juvenile detention centers, without increas-49 ing the amounts currently transferable from the insurance tax 50 fund for repayment of the investment; and that the use of the 51 insurance tax fund, as a special revenue fund, for the repayment 52 of debt service on bonds or notes issued under this article to 53 finance capital expenditures for jail and correctional facilities, 54 including juvenile detention centers, is a means by which the 55 state may make significant improvements to the jail and 56 correctional facility system without enacting new taxes or 57 diverting revenues from other essential departments and 58 functions of government.

- (b) In order to provide (1) for the repayment of all or a portion of the investment, and (2) for the financing of construction or improvements to regional jail and correctional facilities, including juvenile detention centers, bonds of the authority may be issued in accordance with the provisions of this article.
- 64 (c) There is hereby created a special revenue fund in the 65 state treasury which is designated the "regional jail and 66 correctional facility debt service fund." Moneys deposited into

- 67 the fund shall be used to make payments of principal, redemp-
- 68 tion premium, if any, and interest payments for bonds issued for
- 69 the purposes set forth in this section. Separate accounts may be
- 70 established within the special revenue fund for the purpose of
- 71 identification of payment of specific obligations. The fund shall
- 72 consist of amounts transferred from the insurance tax fund in
- 73 the manner set forth in subsection (c), section fourteen, article
- 74 three, chapter thirty-three of this code. The authority may
- 75 further provide in the resolution and in the trust agreement for
- 76 priorities on the revenues paid into the regional jail and
- 77 correctional facility debt service fund as may be necessary for
- 78 the protection of the prior rights of the holders of bonds issued
- 79 at different times under the provisions of this article.

### **CHAPTER 33. INSURANCE.**

#### ARTICLE 3. LICENSING, FEES AND TAXATION OF INSURERS.

# §33-3-14. Annual financial statement and premium tax return; remittance by insurer of premium tax, less certain deductions; special revenue fund created.

- 1 (a) Every insurer transacting insurance in West Virginia
  - shall file with the commissioner, on or before the first day of
- 3 March, each year, a financial statement made under oath of its
- 4 president or secretary and on a form prescribed by the commis-
- 5 sioner. The insurer shall also, on or before the first day of
- 6 March of each year subject to the provisions of section
- 7 fourteen-c of this article, under the oath of its president or
- 8 secretary, make a premium tax return for the previous calendar
- 9 year, on a form prescribed by the commissioner showing the
- 10 gross amount of direct premiums, whether designated as a
- 11 premium or by some other name, collected and received by it
- 12 during the previous calendar year on policies covering risks
- 13 resident, located or to be performed in this state and compute
- 14 the amount of premium tax chargeable to it in accordance with
- 15 the provisions of this article, deducting the amount of quarterly

- payments as required to be made pursuant to the provisions of 16 17 section fourteen-c of this article, if any, less any adjustments to the gross amount of the direct premiums made during the 18 19 calendar year, if any, and transmit with the return to the 20 commissioner a remittance in full for the tax due. The tax is the sum equal to two percent of the taxable premium and also 21 22 includes any additional tax due under section fourteen-a of this 23 article. All taxes received by the commissioner shall be paid 24 into the insurance tax fund created in subsection (b) of this 2.5 section.
- 26 (b) There is created in the state treasury a special revenue fund, administered by the treasurer, designated the "insurance 2.7 28 tax fund." This fund is not part of the general revenue fund of 29 the state. It consists of all amounts deposited in the fund 30 pursuant to subsection (a) of this section, sections fifteen and 31 seventeen of this article, any appropriations to the fund, all 32 interest earned from investment of the fund and any gifts, grants 33 or contributions received by the fund.
- 34 (c) The treasurer shall dedicate and transfer from the 35 insurance tax fund to the regional jail and correctional facility 36 investment fund created under the provisions of section twenty-37 one, article six, chapter twelve of this code, on or before the 38 tenth day of each month, an amount equal to one twelfth of the 39 projected annual investment earnings to be paid and the capital 40 invested to be returned, as certified to the treasurer by the 41 investment management board: Provided, That the amount 42 dedicated and transferred may not exceed twenty million dollars in any fiscal year. In the event there are insufficient funds 43 44 available in any month to transfer the amount required pursuant 45 to this subsection to the regional jail and correctional facility 46 investment fund, the deficiency shall be added to the amount 47 transferred in the next succeeding month in which revenues are 48 available to transfer the deficiency. Each month a lien on the 49 revenues generated from the insurance premium tax, the

50 annuity tax and the minimum tax, provided in this section and 51 sections fifteen and seventeen of this article, up to a maximum 52 amount equal to one twelfth of the projected annual principal 53 and return is granted to the investment management board to 54 secure the investment made with the regional jail and correc-55 tional facility authority pursuant to section twenty, article six, 56 chapter twelve of this code. The treasurer shall, no later than the 57 last business day of each month, transfer amounts the treasurer 58 determines are not necessary for making refunds under this article to meet the requirements of subsection (d), section 59 twenty-one, article six, chapter twelve of this code, to the credit 60 61 of the general revenue fund. Commencing on the first day of the 62 month the investment created under the provisions of section 63 twenty-one, article six, chapter twelve of this code, is returned to the investment management board, the treasurer shall 64 dedicate and transfer from the insurance tax fund to the regional 65 jail and correctional facility debt service fund created under the 66 67 provisions of section six-b, article fifteen, chapter thirty-one of 68 this code, on or before the tenth day of each month, an amount 69 equal to one tenth of the projected annual principal, interest and 70 coverage requirements on any and all revenue bonds and 71 refunding bonds issued, or to be issued, after the first day of 72 May, two thousand and one, as certified to the treasurer by the 73 economic development authority: Provided, That the amount transferred may not exceed sixteen million dollars in any fiscal 74 75 year. In the event there are insufficient funds available in any 76 month to transfer the amount required pursuant to this subsec-77 tion to the regional jail and correctional facility debt service fund, the deficiency shall be added to the amount transferred in 78 79 the next succeeding month in which revenues are available to transfer the deficiency. A lien on the revenues generated from 80 81 the insurance premium tax, the annuity tax and the minimum 82 tax, provided in this section and sections fifteen and seventeen of this article, not to exceed twenty million dollars annually, is 83 84 granted to the economic development authority to secure the

85 bonds issued by the economic development authority on behalf 86 of the regional jail and correctional facility authority pursuant to section six-b, article fifteen, chapter thirty-one of this code. 87 The treasurer shall, no later than the last business day of the 88 month in which the last annually required transfer is made to 89 90 the regional jail and correctional facility debt service fund, 91 transfer amounts the treasurer determines are not necessary for making transfers under this article to meet the requirements of 92 section six-b(c), article fifteen, chapter thirty-one of this code, 93 94 as appropriated by the Legislature.

(d) The amendment to this section enacted during the regular session of the Legislature in the year one thousand nine hundred ninety-eight is effective on the first day of July, one thousand nine hundred ninety-eight.

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That Joint Committee on Enrolled Bills hereby certifies that the
foregoing bill is correctly enrolled.
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Originating in the House.
In effect from passage.
Clerk of the Senate
Sayon Son San Clerk of the House of Delegates
President of the Senate
Speaker of the House of Delegates
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